## 

|  | 1009 |
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| మూన్య సెద్స్యర మోసరు |  <br> （ఎిధాన సభాయింద ひనాయితరాదేపు） |
| లుక్తరిసెబెలశలబెపరు | అబచ్రి సబబెబరు |
| లుక్తరిసెబెలశుద్ర దినాంచ్ర | 14．12．2023 |


| \＃ | む్రై | లుత్రర |
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| $\bullet$ | రాజ్యదలల్లి ఎజ్ట్రు పిధచు దుద్యు అంగณగళ్ను తెరియులు む్ల్యుస్తో జ్లరమానగి నిఁడలలలగుక్తిదే；ळలగుం సెదరి ముబ్యచద మూరాట ఎరిదాటనస ద్లాబెర ముళిగొగతన్ను జేఎసదాగి తెరేయులు <br>  నియు దలగం జ్జరత్తుశళిలుు； （ఆదొలశగే ట్రైి ఒదేగిసుఐ్రుచు） |  సిఎలో－9 సंస్నదస్ను నిలడలు సెపాణర నిబFంధిసిరుచుదరిండ మొఎసదాగి సిఎలో－2 山ుత్తు సిఎలా－9 సెన్నదుగేళ షుంజలరాతి నిఁడలాగుక్తిల్ల． <br> ట్ర్తుత సిఎలో－4，సిఎలా－6ఎ，సిఎలో－7，సిఎలో－7ఎ， సిఎలో－8，సిఎలో－11స，ఘామోF సిఎలో－16，ఘల山ో సిఎలో－17 山ుత్తు ఘామోళ సిఎలో－18 సస్నడుగహస్ను <br>  ముద్యెగళ మూరుటు నియముగళు， 1968 ర నియుము－ 3 ముత్తు 5 రజి ఙొలేచదాగి ముంజృరు <br>  <br>  మృర్ఙె）నియెముగటు 1968 నియుము 8，8（ఎ） <br>  <br>  <br>  <br>  1967ర నియుము－5 రస్ట్య లుద్దాలకిత స్స్నిి 100 <br>  <br>  |




|  |  |  <br>  <br>  ఒట్టు 463 స్న్నదుగళ్న్ను Шంఙిళ మూడలాగిది. స్రతయయిన్ను అనుబంధ-7రల్లి ఇరిసిదా. <br>  ఇఎఖాఎలో 2015 ది:23-09-2016 రల్లి రలజ్రద 220 <br>  ఒట్టు 880, యీదగగి జిల్లియి నాల్రి ఎిధాన సభా <br>  ఒటౌల్ర 900 సిఎలా 11-సి శ్సన్నదుగళన్ను ఎం.ఎసో.ఐ.బలో స్స్స్థేగ ముంజలరాకి నిఁడాలు <br>  అనుబంధ-8రల్లి ఇరిసిదె |
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| $\Theta$ |  అంత్రచ బెల్కెగ బాల్తియల్లిద్ద ఎిపిధ .రిలియ ముద్రప అంగఙ జరదానగిగళ్త్ట్రు బళళయయల్లి ఇల్లద க்రీఱానగిగిళ్ష్టు; |  ఙాల్తియిల్లిద్ద పిమిధ రిలతియ ముద్యద అంగడి <br>  జరరానగిగళ బిచరగగ్న్ను అనుబంధ-9 చుత్తు 10 రల్లి ఇరిసిదా. |
| $\Upsilon$ |  ఇదుజరేగే డీంసదాగి ముద్యప అంగఱిగత్్ను उేరాయులు ఎిఎిధ రిలకియు ఎష్ట్సు 山రమాసగిగళన్ను నిలడలరగిడి ळలగుం బహశయయల్లి ఇల్లద ఎిఎిధ రిలతియ ఎష్టు జరపానగిగళ్ను నదిల్రచణ యూడాలాగిదా; |  డుద్యద అంగఙగగత్ను కెరియులు నిలిిరుప ట్రపానగిగత పిబర ముత్తు బళశయయల్లి ఇల్లద <br>  అనుబంభ-11 Шుక్తు 12రల్లి ఇరిసిది. |

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| ev | ముద్యదంగఙి చ్టరదానగిగళేన్ను <br>  నిబFOధగళస్ను తేగిదుळలరి ఎల్ల్ల ట్రైెలశగలల్ల పుద్యదేంగి జ్రరపాసగి నిలడుప む్లేస్తావసె さపృణరు మొందిదేయేల? | ఇరువుదిల్ల. |

ఆఇ 92 ఇఉలాజ్య్య 2023

Chopinal
(ఆరా.బి.కిమ్మూముర)
అబశృరి సబిపరు
enjeins that the State shall regard the raising of the level of nutrition and the slandard of living of its people and the improvement of public health as among its primary duties and, in particular, the State shall endeavour to bring about prohibition of the consumption except for medicinal purposes of intoxicating drinks and of drugs which are injurious to heallh. Article 47 is in Part IV of the Constitution which contains Directive Principles of the State Policy. Article 37 enjoins that the provisions of this part shall not be enforceable by any Court, but the principles therein laid down are nevertheless fundamental in the governance of the country and it shall be the duty of the State to apply these principles in making laws. It has to be borne in mind that Article 32 of the Constitution gives the Supreme Court the power to enforce rights which are fundamental rights. Fundamental rights are justiciable, directive principles are not. Directive principles are aimed at securing certain values or enforce certain attitudes in the law making and in the administration of law. Directive principles cannot in the very nature of things be enforced in a Court of law. Whether a law should be made embodying the principles of directive principles depends on the legislative will of the legislation. Article 32 is not the machinery through which policy preferences or priorities are determined and this Court is not the forum where the conflicting claims of policies or priorities should be debated. To make the State accept a particular policy, desirable and necessary as the policy might be is not the function of Article 32 of the Constitution. Article 32 of the Constitution is not the nest for all the bees in the bonnet of 'public spirited persons'. - B. Krishna Bhat v Union of India, (1990)3 SCC 65. [Articles 32, 37 and 47 of the Constitution]
2. Definitions. - In these rules, unless the context otherwise requires. -
(a) "Act" means, the Karnataka Excise Act, 1965;
(b) "Foreign liquor" means liquor other than Indian liquor;
(c) "Form" means a form appended to these rules;
(d) "Indian liquor" means all liquor defined as Indian liquor in the Act, ${ }^{1}[\mathrm{x} \times \mathrm{x} \times \mathrm{x}]$
(e) "Licence" means a licence issued under these rules;
(f) "Licensee" means, a person to whom a licence is issued;
(g) "Year" means the year commencing on the first day of July.
3. Licences. - Licences for the vend of ${ }^{2}$ [Indian Liquor (other than arrack)] or Foreign liquor or both shall be of the following descriptions, namely, -
${ }^{3}[(1) \times \times \times \times$

1. The words "other than arrack" omitted by GSR 273, dated 3-8-1972, w.e.f, 4-8-1972.
2. Substituted for the words "Indlan Liquor" by GSR 273, dated 3-8-1972, w.e.f. 4-8-1972.
3. Clauses (1) and (1-A) omitted by Notification No. FD 06 PES 2006(7), dated 19-6-2006, w,e.f. 1-7-2006.
$(1-\Lambda) \lambda \times \lambda \lambda .1$
(2) Retail off shop licences for vend of Indian liquor or Foreign or both not to be drunk on the premises. - Under these liennces granted in Form C.1. 2, the sole of liftor in sealed butters lo any person in a quantity less than 10.050 litres al a time is prohibited.
${ }^{2}(3) \times \times \times \times \times .1$
$\sqrt{3}(4)$ Licence to clubs. - The Agent, Secretary or Manager or any other person entrusted with the management of the business of the club shall apply and ohtain licence in Form CL-4 from the Deputy Commissioner. The licensee under this clause may open up to four additional counters for serving liquor for the convenience of the members within the licensed premises with the approval of the Deputy Commissioner.

Explanation.-For the purpose of this clause, club means and includes organisation, run by society, a trust registered under relevant Law or a Company registered under Section 25 of the Companies Act, 1956 or Section 8 of the Companies Act, 2013 or other association of individuals, whether incorporated or not with the object of service motive, providing recreation, cultural, sports, gymnasium and service activities of entertainment:

Provided that no such licence under this clause shall be granted by the Deputy Commissioner, unless the following conditions are satisfied. -
(1) the club shall have been registered under the Karnataka Societies Registration Act, 1960 or Indian Trust Act, 1882 or under Section 25 of the Companies Act, 1956 or Section 8 of the Companies Act, 2013 for a period of not less than five years and with not less than 100 permanent members;
(2) It shall have its own land and building or shall have obtained it on lease for a term of eleven years or more;
(3) It shall have facility for outdoor games like Tennis, Badminton, Volley ball etc., and indoor games like Carrom, Table Tennis ctc., and a reading room or a library;
(4) It shall have adequate facilities for catering food and drinks to the members; and
(5) It shall have separate toilet with running water facilities for men and women:
Provided further that, existing clubs to whom licences are granted under this clause for the excise year 2001-2002 shall be allowed to renew their licences under the rule existing prior to the commencement of the Karnataka Excise (Sale of Indian and Foreign Liquors) (First Amendment) Rules, 2002:

1. Substifuted for the figures and word "0.180 litres" by Notification No, FD 03 PES 2015, dated 28-5-2016, w.e.f. 28-5-2016
2. Sub-rule (3) omitled by GSR 16, dated 6-2-1990, w.e.f. 6-2-1990.
3. Sub-rule (4) substituted by Notification No. IDD 7 PES 2018, dated 20-11-2018, w.e.f. 20-11-2018.

Provided also that existing clubs to whem licences have already been granted but are registered under Section 25 of the Companies Act, 1456 or under Section 8 of the Companies $\mathrm{Act}, 2013$ shall also be allowed to renew their licences.
(5) Occasional licences. - These licences in Form CL-5 are issued for the Isale, serve or sale and serving of liquer| at the refreshment stalls in connection with race meetings, public entertainments and other such public gatherings to be drunk on the premises.
(6) Special licences. - These licences shall be granted in Form CL-6 by the Deputy Commissioner of the district with the previous sanction of the Excise Commissioner, when the circumstances are such as not to allow of the issue of licences of any of the above descriptions, on such terms and conditions and for such periods, as he may on each occasion determine.
${ }^{2}$ [(6-A) Star Hotel Licences, - Licences under this clause shall be granted by the Deputy Commissioner in Form 6-A to Star hotels for possession and sale of liquor. The licensees under this clause may serve liquor to the residents in the rooms and open more than one counter for the convenience of the residents and boarders within the licensed premises with the approval of the Deputy Commissioner.

Explanation.-'Star Hotel' means the hotel recognized as such by the Ministry of Tourism, Government of India.]

## ${ }^{3}$ [7) Hotel and Boarding House licences. -

(a) A licence under this clause shall be applied for and obtained in Form CL-7 from the Deputy Commissioner.
(b) No liquor under this licence shall be sold to persons other than those accommodated in the licenced hotel and boarding houses and their guests and casual visitors who take meals in such places.]
${ }^{4}$ [Provided that no licence under this clause shall be granted unless the hotel and boarding house is having a minimum of 5 [fifteen double rooms] in corporation areas and ${ }^{6}$ [ten double rooms] in other areas:

Provided further that the licences granted under this clause for the excise year 2001-2002 shall be allowed to renew the licences under the rule existing prior to the commencement of the Karnataka Excise (Sale of Indian and Foreign Liquors) (First Amendment) Rules, 2002:]

1. Substituted for the words "sale of liquor" by Notification No. FD 01 PES 2017, dated 8-6-2017, w.e.f. 8-6-2017
2. Clause (6-A) inserted by Notfication No. FD 18 PES 2002, dated 29-6-2002, w.e.f. 1-7-2002.
3. Sub-rule (7) substituted by GSR 16 , dated $6-2-1990$, w.e.f. 6-2-1990.
4. Provisos inserted by Notification No. FD 18 PES 2002, dated 29-6-2002, w.e.f. 1-7-2002,
5. Substituted for the words "thirty double rooms" by Notification No. FD 16 PES 2017, dated 5-2-2018, w.e.f. 5-2-2018
6. Substituted for the words "twenty double rooms" by Notffation No. FD 16 PES 2017, dated 5-2-2018, w.e.f. 5-2-2018

IProvided larther more that in respect of Ifolds and Boarding I fouses hased by the Karnataka State Tourism Development Corporation to private persons, firm or companies on renovate, operate, maintain and transfor (ROMT) basis, while granting or renewing the licenses under this clause, the Excise Commissioner may relax the condition regarding the minimum requirement of fiffeen double rooms] in Corporation areas and yten double rooms (in other areas.)

II(7-A) Tourist Hotel Licences. - These licences may be granted to Tourist Hotels situated in places other than Cities and managed by the Tourist Development Corporation of the State Government or the Central Government for the possession and sale of Indian liquor (other than arrack) or Foreign liquor or both for supply to residents or for removal to their private rooms in the Tourist Hotel in which tourists stay or to regular boarders for consumption within a specified area in the licenced premises of the tourist hotel or boarding house set apart by the management for the purpose and approved by the Deputy Commissioner of the District in Form No.CL-14 on such terms and conditions as may be specified in the licence and on such other conditions as the Excise Commissioner may from time to time, specify.]

5 (7-B) Tourist Hotel Beer Bar Licences. - These licences may be granted to Tourist Hotels $[x \times x \times x]$ managed by the Tourism Development Corporation of the State Government or Government or Central Government for the possession and snle of beer for supply to residents or for removal to their private rooms in the Tourist Hotel in which tourists stay or to regular boarders for consumption within a specified area in the licenced premises of the tourist hotel or boarding house set apart by the management for the purpose and approved by the Deputy Commissioner of the District in Form CL-15, on such terms and conditions, as may be specified in the licence and on such other conditions as the Excise Commissioner may, from time to time, specify.]
${ }^{7}(7-C)$ Licence to supply liquor on Board of Train engaged and run by Tourism Development Corporation of State Government or Central Government. - (a) A licence under this rule may be granted to the Tourism Development Corporation of State Government or Central Government in Form CL-7C by the Deputy Commissioner, Bangalore Urban District, with the prior sanction of the Excise Commissioner for possession and sale of Indian liquor or foreign liquor or both for supply to the boma fide travelers

1. Third proviso inserted by Notification No. FD 2 PES 2004, dated 3-2-2004, w.e.f.3-2-2004.
2. Substituted for the words "thirty double roons" by Notification No. FD 16 PES 2017, dated 5-2-2018, w.e.f. 5-2-2018
3. Substituted for the words "twenty double rooms" by Notification No. FD 16 PES 2017, dated 5-2-2018, w.e.f. 5-2-2018
4. Sub-rule (7-A) inserted by GSR 159, dated 19-6-1973, w.e.f. 28-6-1973.
5. Sub-rule (7-B) inserted by GSR 35, dated 6-2-1981, w.e.f. 6-2-1981.
6. The words "situated in places other than cities" omitted by GSR 121, dated 11-5-1981, w.e.f. 13-5-1981.
7. Sub-rule (7-C) inserted by Notification NO. FD O1 PLS 2008, dated 25-3-2008, w.e.f. 25-3-2008.
traveling in the trainsengaged and run by the Tourism Developenent Corporation of the State Government or Central Govermment for consumption of liguor within the train during its stay in the limits of the Karnataka State subject to the conditions specified therein the lieence.
(b) While applying for licence under this clause, the applicont shall submit application along with the lee specified in Rule 8 and due permission and No Objection Certificate granted by the competent Indian Railway Authorities to serve liquor on board of the train.]
 Castes and Scheduled Tribus. -
(a) A licence unter this chause shall be applicd for and ohbained in Form CL-7D) from the Deputy Commissioner;
(b) No liquor under this license slanll be sold to persons other than thuse accommodated in the licensed hotel and boarding houses and their guests and casual visitors who take meals in such places:
Provided tiat wo licence under this clause shall be granted unless the hotel and horrding house is having a minimum of fiftern double rooms in Copporation areas and ten double rooms: in other areas.]
(8) Military Canteen Licences. - These licences may be granted to military canteens for sale of ${ }^{2}$ [Indian Liquor (other than arrack)] or Foreign liquor or both to the members of the armed forces for their use only and shall be in Form CL-8.
${ }^{3}$ [(8-A) Military Canteen Stores Bonded Warehouse Licence. - A licence under this clause shall be in Form CL-8-A and shall be granted by the Excise Commissioner, to establish a military canteen stores bonded warehouse, to import, export and store Indian made liquor (other than arrack) or foreign liquor without payment of excise duty. The licensee shall supply or sell the above liquor only after payment of excise duty to other military canteen stores within the State having CL-8 licence.]
${ }^{4}[(8-B)$ Border Security Force or Para Military Forces Licences. - Licences may be granted in Form CL-8-B to Border Security Forces or Para Military Units for sale of Indian Liquor (other than arrack) or Foreign Liquor or both to the members of Border Security Force or Para Military Units for their personal consumption.]
${ }^{5}(9)$ Refreshment Room (Bar) Licence. -

[^0](1) Alicence under this danse, for refreshment room (bar) for sate of Indian liguor combined with the supply of meals or eatables shall be applied and whained in Iorm (L-9) from the Depuly Commissioner:

Provided that no such licence shall be granted by the Deputy Commissioner unless he is satisfied that the refrestment room (bar) provided the following accommodations and facilities. -

I(i) akitchen with sufficient accommodation either with exhaust fan or proper ventilator. The customers shall not pass through kitchen to go the toilet. Passage to the toilet shall be separate from the kitchen;
(ii) a separate room (Dining Hall) for serving the liquor alongwith meals or eatables for consumption. The space in the dining shall be so provided that not more than eight persons shall be accommodated in a built in floor area of $100 \mathrm{Sq} . \mathrm{ft}$. $(10 \times 10)$ with a minimum of four feet space between the tables for the movement of customers and servers. Further, the total area of the Hall/Halls for dining shall not be less than 400 Sq . ft:
Provided that the minimum requirement of 400 Sq . fit, area for dining may be relaxed by the Deputy Commissioner of Excise in case of the licences existing on the dates of the commencement of the Karnataka Excise (Sale of Indian and Foreign Liquor) (Amendment) Rules, 1993:

Provided further that in case the licensee desired to shift the licensed premises to any other premises from the premises in which the licence is existing on the date of the commencement of the Karnataka Excise (Sale of Indian and Foreign Liquor) (Amendment) Rules, 1993, the above provisions shall apply without any relaxation.]
(iii) adequate seating arrangements;
(iv) separate toilet with running water facilities for men and women.
(b) No sale of liquor for removal from the premises shall be permitted under the licence. No liquor shall be sold to persons who have not part taken of meals or eatables served in the licenced premises:]
${ }^{2}$ Provided that no licence under this sub-rule shall be granted in any predominantly residential area.]
(10) Auctioner's licences. - (a) These licences shall be in Form CL-10 and shall be applied for and obtained from the Deputy Commissioner of the District.

[^1](b) The licence may begive sample bottes in respect of all consignments whether trade consignments or the property of private persons, in order that intending purchasers may have the opportunity of testing high class wines or spirits at their own hotrses before the auction sale.
(c) The licensee is athorised to sell the 'Indian liquor (other than arrack)] or foreign liquor or both in less quantities than whole dozens of each description in the case of sales by auction of the property of private parties or estates, or of trade consignments which are alleged or otherwise unmerchantable.
(d) The licensee is authorised to sell by auction at places specified in the licence.
${ }^{2}[(11)$ Distributor licence,-(a) A licence under this clause shall be granted by the Excise Commissioner for the whole of the State or any part thereof to deal in the products of all distilleries or breweries or wineries in the State or to import liquor from outside the State for the purpose of distribution or sale within the State or part thereof or to export liquor outside the State. The licensee shall establish such number of depots in different parts of the State, as the Excise Commissioner may specify in this behalf.
(b) The licence under this clause shall be issued only to such company owned or controlled by the State Government as it may specify.
(c) The licence shall be in Form CL-11 and shall be subject to renewal each year at the discretion of the Excise Commissioner.
(d) The Excise Commissioner may also permit the licensee to sell foreign liquor imported from outside India.]
${ }^{3}$ ( $11-\mathrm{A}$ ) Distributor licence to sell foreign liquor. - (1) A licence shall be granted by the Excise Commissioner for the whole of the State or any part thereof to directly import foreign liquor from outside India or to import foreign liquor from other authorised agencies outside the State of Karnataka but within India for the purpose of distribution of sale within the State of Karnataka, as the case may be.
(2) The licence under this clause shall be issued only to such company owned or controlled by the State Government and which possesses an authorisation or import licence granted by the Government of India to import foreign liquor as specified by the Government.
(3) The licence shall be in Form CL-11A and shall be subject to renewal each year at the discretion of the Excise Commissioner.]

[^2]
## A KLJ PUBLICATION

I(11-13) Licence to sell confiscated liquor.-(1) A licence under this clause in Form (l--11B shall be granted by the Deputy Commissioner, only to such companies owned or controlled by the state Covernment and upecified by the Covernment for possession and to sell in rehal to any persom of the liquer seized or confiscated under the Karmaka Excise Act, 1965 and Rules framed thereunder and found fit for human consumption.]

1(11-C) Retail shop licence issued to Government Companies.-(1) Notwithstanding anything contained in Rule 12, a licence under this clause in Form Cl.(11-C) shall be granted by the Deputy Commissioner, only to such companies owned or controlled by the State Government and specified by the Government, for possession and sale of liquor in retail shops with a condition that such shops shall be exclusively maintained by them and shall not be transferred and sub-leased to others. Consumption of liquor within the licensed premised shall not be allowed under this category of licences.)
${ }^{3}$ [(12) Licence for retail sale of bottled toddy.-Licence for the retail sale of bottled toddy may be granted with the previous sanction of the Excise Commissioner in Form CL-12 by the Deputy Commissioner of the District, on payment of the licence fee specified in Rule 8 and on such terms and conditions as may be specified in the licence and on such other conditions as the Excise Commissioner may, from time to time, specify.
${ }^{4}[(13)$ Arrack depot licence. - The Deputy Commissioner may, with the previous sanction of the Excise Commissioner, grant arrack depot licence in Form CL-13, to a person who has obtained a lease of the right of retail vend of arrack for storage of bottled arrack of the approved sizes affixed with excise lables obtained from the licensed warehouse or Depot, on payment of fee specified in Rule 8, subject to the terms and conditions specified in the licence and on such other conditions as the Excise Commissioner, may specify from time to time.]]
${ }^{5}$ (14) Licence for running duty-free shop at International Airport.-Licence for retail sale of foreign liquor to hona fide International Air Passengers transiting the $[x x x]$ International Airport who are required to wait at the airport transit lounge reserved for such passenger before resuming their journey shall be granted with the prior sanction of the Excise Commissioner in Form CL-16 by the Deputy Commissioner of the District on payment of fee as specified in Rule 8 and as such terms and conditions as the Excise Commissioner may specify from time to time.]

[^3]I(15) Refreshment Room (Bar) Licence at Intermational Airport, - Whence under this dause, for refrebment rem (bar) for sale of foreign liguor or Imdian liguer or hoth, combined with supply of meals or catables in.-
(a) an area common tor the domestic and international air passengers and home fifle users shall be granted in Form (1.-17; and
(b) an area exclusively meant for international air passengers shall be granted in Form Cl-18;
of an international airport, by the Deputy Commissioner of the District concerned on payment of a fee as specified in Rule 8 and on such terms and conditions as the Excise Commissioner may specify from time to time.

## CASE LAW

R. 3 - Standing Circular No. 141, Para 3(c) - C.L. 2 Licence holder to purchase only from C.L. 1 Licence holder of his district; not permissible to puchase from C.L. 1 Licence Holder outside the district - Explained. Bhagynalakshmi Wines Stores and Another ve State of Karnatakn and Others, 1989(3) Kar. L.J. 326.
R. 3(2) - As amended by Karnataka Excise (Sale of Indian and Foreign Liquors) (Amendment) Rules, 1997 - Distributor licence - Amendment liberalising grant of - Provision restricting distributorship to company owned or controlled by State Government, validity of which has been upheld by Apex Court, sought to be diluted and water down by making amendment, permitting appointment of more than one distributor for distillery, brewery or winery either for whole or part of State - Amendment made to nullify effect of judgment of Apex Court is liable to be quashed.
R.P. Sethi, Cl. and A.M. Farooq, I., Held: In the instant case while upholding the validity of 1989 rules, the Suprome Court rejected all the pleas of the manufacturers and distilleries of the IMFL which have been now made a basis for repealing of the 1989 rules. Upholding the validity of the impugned rules would amount to setting aside of the Apex Court judgment in Khoday Distilleries case. What the distilleries and manufacturers of liquor could not achieve in a Court of law, they have clandestinely succeeded to obtain by virtue of the impugned rules. The impugned rules if permitted to remain on the statute book would not only be contrary to the directions of the Supreme Court but would be a negation of the rule of law. The impugned rules have not been referred to any reasonable basis or justification. The impugned rules are not only unconstitutional, illegal, maln fide, initiated at the instance of the manufacturers and distilleries of IMFL is conspiracy with some bureaucrats but also against the general public interest resulting in huge losses not only to the State Exchequer but to MSIL, admittedly a public undertaking and a Government Company, - K.V. Amarnath and Anotherv State of Karnataka and Others, 1998(5) Kar. L.J. 62D (DB).

Rule 3(2) - Constitution of India, Articles 226 and 227 - Allegation of selling spurious and adulterated liquors made against licensee - Suspension

1. Sub-rule (15) inserted by Notification No. FD 3 PES 2008, dated 22-11-2008, w.e.f. 22-11-2008.

## A KLJ PUBLICATION

13. Definitions. - In these rakestuntess the context otherwise peguires. -
(1) "Educational Institution" memes a Pro-Primary, Primary or Scondary shool 'for wollege or institution fowned or managed or recognised by any local wothority, State or Cenfral Government or any College affiliated to or established or managed by any University established by law.
(2) "Licensee" means a person to whom a licence to sell Liquor is gramted.
(3) "Religious Institution" means a temple, mutt, mosque, church, synagopure, agiary or other place of public religious worship which is as the case may be, established or managed or owned by a public trust, the Religious and Charitable Endowments Commissioner or a Society registered under the Societies Registration Act or Waki Board Act.
(4) "Shop" means the licenced premises where liquor is sold].
14. Commencement of business.-Licensee shall commence his business on the 1 st July or such date as may be notified by the Excise Commissioner and shall keep open on every day during such hours as may be fixed by the Excise Commissioner.

Explanation. - Any shop shall be deemed to be open when in the case of liquor shop so much of stock is always kept in the shop so as to meet the requirements for a week and in case of toddy shops to the extent of daily requirements.
$\sqrt[3]{4-A}$. Closure of shops on certain occasions.-(i) A licensee may after intimation to the Excise Inspector of the jurisdictional range, close the shop on the following occasions, namely. -
(a) on the day of marriage in his family; or
(b) on the day of the occurrence of a death or accident on his family; and
(ii) A licensee may with the prior permission in writing of the Deputy Commissioner of Excise close the shop for renovation or repair of licensed premises for a period not exceeding fifteen days in an excise year.]
${ }^{4}[5$. Restriction in respect of location of shops. - (1) No licence for sale of liquor shall be granted to a liquor shop or premises selected within a distance of 100 metres from any religious or educational institution or Hospital or any Office of the State Government or Central Government or Local Authorities or in a residential locality, where the inhabitants are predominantly belonging to Scheduled Castes or Scheduled Tribes or within a distance of 220 metres from the middle of the State Highways or National Highways:

[^4] Whech is fexs than two thousand liwe hundeed, simh shop shall be bexatiol outside the residemtal horality of the willage.

UExplanation. - Y(1) for the purpose of this rule "Nationall ligheng" or "State I lighway" shall mot indude such parts of the National I lighway we Shate ltighway as are situated within the limits of a Municipal (orporation. Gify or Town Municipal Council, or suth other authority having a popuhtion of twenty thousand or more. 1

- Explanation.- (2) For the purpose of this rule, the expessesion "Howpita" means any Government I lospital, Primary I thallh Lenfre or Primary I lenthr Unit and includes a Private Itonpital or a Private Nursing Home which has the facility of a minimum of thirty beds for treatment of inpatients.

Explanation. - (3) For the purpose of this rule the expression "Office of the State Government or Central Government or Local Authority" means and includes any State or Central Government Office headed by Group ' $A$ ' or 'B' grade officers and the main Administrative Offices of Local Bodies like City Corporation, City Municipal Council, Town Municipal Council, Town Panchayat, Zilla Panchayat, Taluk panchayat and Grama Panchayat and such other offices of the State Governmeni, Central Government or Local Authorities as may be specified by the Government from time to time.
(2) The Deputy Commissioner of Excise shall after making such enquiry as he deems fit approve the premises of liquor shop so selected and thereafter the description of the premises of liquor shop shall be entered in the Licence to be issued:

Provided that the Deputy Commissioner of Excise may, with the prior approval of the Excise Commissioner and for reasons to be recorded in writing, permit the location of any shop within a distance of 100 metres, bul not less than 50 metres from the institutions, hospital, office or locality specified in sub-rule (1) within the City Municipality or City Corporation limits.
${ }^{5}$ Provided further that the Deputy Commissioner of Excise may grant licence to locate any liquor shop in a premises situated within a distance of 220 metres from the middle of a State Highway or a National Highway if such premises is located in a predominantly inhabited area, or extension of a town, village, or area the population of which is more than two thousand five hundred and where a licence to locate shop in such premises was granted or was existing during the period commencing from 1st July, 1992 and ending on "[30th June, 1994:]|

[^5]
## A KL.J PUBLICATION

Provided also that, nothing in sub-ruk (1), shall be applicable to the licensed premises locoted within a distance of 100 meters from any religious or educational institation or hospital or any office of the State Government or Central Government or Local Authorities, renewed or existed as on 1st July, 2016.$]$
${ }^{2}(2-A)$ Notwithstanding anything, contained in sub-rules (1) and (2) the Deputy Commissioner of Excise may with a view to secure, convenience, morality, tranquility, decency or safety of the public or for any other reason, rejed the application for licence to a liquor shop or premises after recording the reasons therefor.]
(3) For the purpose of this rule while measuring the distance specified in this rule, the distance shall be measured along the nearest path by which the pedestrian ordinarily reaches, adopting the mid-point of the entrance of the shop and the mid-point of the nearest gate of the institution, hospital or office if there is a compound wall and if there is no compound wall, the mid-point of the nearest entrance of the institution of the office.
(4) The Deputy Commissioner may, by order after giving the licence an opportunity of being heard, direct such licence to shift the location of any shop, -
(a) With a view to secure the convenience, morality, tranquility, decency or safety of the public ${ }^{3}$ [or compliance] of the provisions of these rules; or
(b) where after the issue of a licence, any religious institution or educational institution is established ${ }^{4}$ [or any office of the State Government or Central Government or Local Authorities or a Hospital is opened] within the limits specified in this rule;
to any other suitable place, within such period, not exceeding three months as he may specify.]
${ }^{5}(5)$ The Excise Commissioner may at his discretion and for reasons to be recorded in writing exempt from the application of these rules in the case of distributor licences referred to in clause (11) of Rule 3 of the Karnataka Excise (Sale of Indian and Foreign Liquors) Rules, 1968.]

## CASE LAW

R. 5 - Amendment of vide Notification No. FD 20 PES 92, dated 21st June, 1993 - Constitutional validity of amended Rule 5 challenged - Rule placing restrictions regarding location of shops - Whether unreasonable and arbitrary, thereby offending Article 14 of the Constitution?

[^6] did phace festrictions regading lowtion of shops stating then mo shath site shali be seleeted to lecate a shap within a distance of 10 of metees from any religious or educational instifution or residential toxatity inhabited pres dominantly by Scheduled Costes and seheduled Tribes. The emended Rule.S includes hospitals, any office of the State (iovermment of of the Cemtal Government or local authorities and State and Naliomal Highways. Distance of 100 metres remains the same except in regard to highways. As for as state Highway and National Highway are concemed, distance prescribed for location of a shop is 220 metres from the middle of the State lighway or National Highway. It appears and it stands to reason as well, that the impugned rule is intended to secure the convenience, morality, tranquility, decency or safety of the public. . . In short, the impugned rule serves the public interest and as such it is neither unveasonable nor arbitrary. -- B.N. Raghuram and Others of State of Karnataka and Others, 1993(3) Kar. L.J. 235A.
R. 5 - Amendment of - Whether ultra vires Section 71 of the Act.

Shivaraj Patil, J., Held. - The contention that the impugned Rule 5 being the subordinate legislation is not a law made by the legislature of the State and that too when it is not placed on the floor of the legislature, restrictions imposed by the impugned rule are bad in law, does not merit acceptance. Having regard to the language of Section 71(3) of the Act, a valid rule made under the Act has to be taken as a law made by the State Legislature. The impugned Rule 5 is aimed at and intended to achieve some social purpose and the rule is made in the interest of safety, morality and convenience of the public and that the impugned rule having been made by virtue of the powers conferred by Section 71 of the Act definitely serves the purpose of the Act. The impugned Rule 5 is not ultravires of the Act. - B.N. Raghuram and Others $v$ State of Karnataka and Others, 1993(3) Kar. L.J. 235B.

Rule 5 - Karnataka Excise Act, 1965, Section 21 - Location of business of vending Indian Liquor - Notice tolicences to shift iocation of their business - Law and order question - Challenged - Contended that no opportunity given and decision taken unilaterally to issue notice to shift place of business - Held - Act always prevail over rules - Rule 5 is only in context of shifting whereas Section 21 is in context of maintaining law and order Main intention is to close down shops immediately - Notice is more an enabling notice rather than one for purpose of shifting - Three days time to make alternative arrangement is more than sufficient when situation is examined under Section 21 of the Act - Action of authorities have to be examined on touchstone of rules and statutory provisions rather than to examine rights of the licensee - No person has a right to trade in liquor as it is a privilege of the State - Action does not warrant interference in exercise of power of judicial review of administrative action.
D.V. Shylendra Kumar, J, Held: Petitioners have approached Court on the premise that the Deputy Commissioner of the District has surprised them by issuing the notice calling upon the petitioners to shift the location of their business to some other place within three days from the date of receipt of the

I A Nos 4-6, 7-9, 10-12, 13-15, 16-18, 19-21, 22-24, 25-27, 28-30, 31-33, 34-36, 37-39, 40-42

## CIVIL APPEAL NOS 12164-12166 OF 2016

# THE STATE OF TAMIL NADU REP.BY SEC. AND ORS 

..Appellants

## VERSUS

K. BALU AND ANR.
..Respondents

WITH I A NOS 5, 6 AND 7 IN C A NO 12169 OF 2016
WITH CIVIL APPEAL NO 12170 OF 2016
AND OTHER UNREGISTERED I.A.S ON BOARD

## ORDER

Dr D Y CHANDRACHUD, J

1. On 15 December, 2016, this Court delivered judgment in a batch of Civil Appeals originating from the State of Tamil Nadu and the States of Punjab and Haryana. The decision of this Court is reported as 'State of Tamil Nadu represented by its Secretary, Home, Prohibition and Excise Department Vs.
K.Balu ${ }^{1}$. The issue which the Court addressed was the presence of liquor vends on national and state highways across the country. Official figures of road accidents, with their attendant fatalities and injuries provided the backdrop for the intervention of this Court. This Court adverted to the consistent policy of the Union Government to curb drunken driving and, as an incident of the policy, to remove liquor vends on national highways. The judgment of this Court concludes that there is no justification to allow liquor vends on state highways (while prohibiting them on national highways) having due regard to drunken driving being one of the significant causes of road accidents in India. Hence, by the judgment of this Court, the following directions have been issued for stopping the grant of licences for the sale of liquor along national and state highways and over a distance of 500 metres from the outer edge of the highway or a service lane alongside. 1 April 2017 is fixed as the date for phasing out existing licences. The directions are set out below:
(i) All states and union territories shall forthwith cease and desist from granting licences for the sale of liquor along national and state highways;
(ii) The prohibition contained in (i) above shall extend to and include stretches of such highways which fall within the limits of a municipal corporation, city, town or local authority;
(iii) The existing licences which have already been renewed prior to the date of this order shall continue until the term of the licence expires but no later than 1 April 2017;
(iv) All signages and advertisements of the availability of liquor shall be prohibited and existing ones removed forthwith both on national and state highways;
(v) No shop for the sale of liquor shall be (i) visible from a national or state highway; (ii) directly accessible from a national or state highway and (iii) situated within a distance of 500 metres of the outer edge of the national or state highway or of a service lane along the highway.
(vi) All States and Union territories are mandated to strictly enforce the above directions. The Chief Secretaries and Directors General of Police shall within one month chalk out a plan for enforcement in consultation with the state revenue and home departments. Responsibility shall be assigned inter alia to District Collectors and Superintendents of Police and other competent authorities. Compliance shall be strictly monitored by calling for fortnightly reports on action taken.
(vii) These directions issue under Article 142 of the Constitution. "
2. This clutch of applications, nearly 68 of them, have been filed basically for (i) extension of time for compliance, in certain cases; or (ii) modification or, as the case may be, recalling the judgment delivered by this Court.
3. We may at the outset indicate that having regard to the nature and importance of the issue which finds reflection in the judgment delivered by this Court and the significant element of public interest that is involved in dealing with road accidents caused due to drunken driving on the highways of the nation,
we have heard arguments extensively on 29 and 30 March, 2017 so that the matter can be addressed before the deadline of 1 April 2017. Some States and private parties who were not before the Court in the course of the original proceedings urged that their submissions in regard to the directions issued by this Court should be taken into account. Hence, we were of the view that in the interest of fairness it would be appropriate to enable a dispassionate consideration of their perspectives in order to determine whether any modification is required and if so, the nature of the modification that may be warranted in the final judgment of this Court. We have, therefore, not been trammelled by the technicality of whether these 'Interlocutory Applications' would be maintainable in a proceeding which has been disposed of. Having regard to the importance of the issues which have been addressed in the judgment and order, we were of the considered view that this Court should have the benefit of the assistance rendered by States who have moved this Court and of parties with diverse perspectives so as to facilitate an outcome which is both just and is arrived at after a fair hearing. We have accordingly proceeded to follow that line of action and have been assisted over the previous two dates of hearing by
learned counsel who have brought to bear on their task a considerable degree of industry on the subject.
4. For convenience of reference, we may indicate that eight States (besides the Union Territory of Pondicherry) have moved this Court in the present proceedings. The States which are before the Court are :
5. Andhra Pradesh
6. Himachal Pradesh
7. Karnataka
8. Kerala
9. Sikkim
10. Telangana
11. Meghalaya
12. Tamil Nadu
13. We may indicate that the following States have not filed any applications :
14. Arunachal Pradesh
15. Assam
16. Bihar
17. Chhattisgarh
18. Goa
19. Gujarat
20. Haryana
21. Madhya Pradesh
22. Maharashtra
23. Manipur
24. Mizoram
25. Nagaland
26. Odisha
27. Punjab
28. Rajasthan
29. Tripura
30. Uttar Pradesh
31. West Bengal
32. During the course of the proceedings, an affidavit has been filed by the Chief Secretary of the Government of Madhya Pradesh stating that the judgment rendered by this Court has been accepted by the State Government, following a resolution by the Council of Ministers on 16 January 2017. The Chief Secretary informs the Court that :
"In compliance of the order of 15 December, 2016 passed by the Hon'ble Supreme Court of India, New Delhi, in Civil Appeal No.12164-12166/2016, the Council of Ministers of Madhya Pradesh, in its meeting at $16^{\text {th }}$ January has ensured to comply in the Excise Policy Year 2017-18 that there shall be no Liquor Shop situated within a distance of 500 Metre from the service lane of the National/State Highways. No Liquor Shop shall be visible or accessible directly from the National/State Highways. Any signage or Board or advertisement depicting the availability of the liquor in any form shall be prohibited.

The Government of Madhya Pradesh, Commercial Tax Department, has issued order of aforesaid intent regarding to the location of Liquor Shops at National/State Highways in point No. 4 of its order No.F.B.-01-01/2017/2/Five, dated $17^{\text {th }}$ January 2017. (Copy of the order is attached)

For general information of the said provisions to the Public instructions of aforesaid intent have been issued in respect to disposal of retail sale shops of country/foreign liquor, Arrangements
year 2017-18, which have been published in Madhya Pradesh Gazette (Extra Ordinary) No. 27 dated 18 January 2017".
7. On behalf of the Delhi Tourism Development Corporation it has been stated that out of the 547 vends for liquor, 14 are in breach of the 500 metre norm. A Committee was constituted for the shifting of these liquor vends, and the process has begun. An extension of six months has been sought.
8. During the course of the hearing, learned counsel appearing on behalf of the State of Andhra Pradesh informed the Court that the State Government has accepted the judgment and is accordingly withdrawing the Interlocutory Application filed by it. I.A.D.No. 11840 is accordingly dismissed as withdrawn.
9. The State of Telangana has similarly informed the Court that under its excise policy, the excise year is to end on 30 September. The limited prayer before the Court is an extension of time for compliance so as to facilitate the expiry of the current licences at the end of the excise year on 30 September 2017.
10. Besides the States listed earlier, the Court has also been seized of Interlocutory Applications instituted by individual licencees of liquor or, as the case may be, of associations representing the interests of the trade.
11. The principle line of submission addressed before this Court by the learned Attorney General for India (appearing on behalf of the State of Tamil Nadu) is that the judgment rendered by this Court has transgressed the limitations on the constitutional power conferred by Article 142. The basis on which this submission has been urged is that the excise rules which are framed by different States under their enabling legislative powers prescribe distances for the location of liquor shops with reference to the highways. For instance, it has been stated that the distance prescribed in certain state excise rules is 220 metres. Similarly an exemption is available for municipal and local areas through which a segment of a highway passes. It has been urged that the prescription of distance under the state excise rules is interfered with by the directions issued by this Court which prohibit shops for the sale of liquor within a distance of 500 metres from the outer edge of national or state highways or of a service lane along the highway. The learned Attorney General submits that topographic and geographical conditions of each State are distinct, which is why excise rules across the country prescribe varying distances from the highways for location of liquor shops. Hence it has been urged that it is not appropriate for this Court to prescribe a fixed
distance of 500 metres. The Attorney General urge that the Committee appointed by this Court (chaired by Justice S.Radhakrishnan, a former Judge of this Court) recommended a distance only of 100 metres. The error, in the submission of the Attorney General, lies in comparing national and state highways. Moreover, it is urged that even if the prohibition were to apply to both national and state highways, an exemption ought to be provided for the location of liquor shops in municipal areas through which the state highways traverse. Alternately, it was urged that a smaller prohibition in terms of distance would be appropriate in relation to state highways. The Attorney General has confined his submission to the state highways only.
12. Dr. Rajeev Dhawan, learned senior counsel has urged that the judgment rendered by this Court is unconstitutional and is in the nature of judicial policy making.
13. The Union of India is represented in these proceedings (as in the proceedings which led to the judgment dated 15 December 2016) by Shri Panda. Shri Panda has unequivocally asserted that the Union government stands by the judgment rendered by this Court on 15 December 2016. Shi Panda has submitted that the judgment is supported by the consistent policy and advisories of the Union government to the states to curb
drunken driving and to prohibit the sale of liquor along national highways.
14. In dealing with these submissions, we must at the outset notice that this Court while exercising its jurisdiction has neither formulated policy nor (as we shall indicate) has it assumed a legislative function. The basis and foundation of the judgment delivered on 15 December 2016 is (i) the policy of the Union Government, formulated by the Union Ministry of Road Transport and Highways (MoRTH); (ii) the decision of the National Road Safety Council (NRSC), which is an apex body for road safety established under Section 215 of the Motor Vehicles Act, 1988; (iii) advisories issued by the Union Government to the states over a period of one decade; and (iv) the Parliamentary mandate of zero tolerance for driving under the influence of alcohol, evident in Section 185 of the Motor Vehicles Act, 1988. The judgment of this Court extensively reproduced the statistics on road accidents from official data released by MoRTH in its Transport Research Wing, the decisions of NRSC and the advisories issued over the previous decade by the Union Government. The judgment of this Court has inter alia adverted to the decision taken in a meeting held thirteen years ago by NRSC to the effect that licences for liquor
shops should not be given along the national highways. Besides this, the Court has also relied upon advisories issued by MoRTH to the States and Union Territories on 26 October 2007, 1 December 2011, 18 March 2013 and 21 May 2014. Section 185 of the Motor Vehicles Act is indicative of a Parliamentary intent to penalise driving under the influence of alcohol. The conclusions which have been drawn by this Court in paragraph 9 of its judgment, which we extract below are hence based, on the considered policy of the Union Government :
"9. The material which has been placed on record indicates that:
(i) India has a high rate of road accidents and fatal road accidents - one of the advisories states that it is the highest in the world with an accident occurring every four minutes;
(ii) There is a high incidence of road accidents due to driving under the influence of alcohol;
(iii) The existence of liquor vends on national highways is in the considered view of the National Road Safety Council and Mo

RTH - expert authorities with domain knowledge - a cause for road accidents on national highways;
(iv) Advisories have been issued to the State Governments and Union Territories to close down liquor vends on national highways and to ensure that no fresh licences are issued in the future..."

Having said this the Court observed that there is no logical basis to distinguish between national and state highways. The menace of drunken driving and the resultant fatalities or injuries are not confined only to national highways. Hence, the judgment of this Court is neither an exercise of the court having formulated a policy or of having embarked upon a legislative exercise.
15. The submission of the Attorney General (representing the State of Tamil Nadu) and of other learned senior counsel who adopted the same line of argument, which is based on the state excise rules is lacking in substance. The state excise rules contain enabling provisions. They provide for a discretion for the grant of liquor licences. No individual has a vested right to obtain a licence. There is no fundamental right to carry on business in liquor since as a matter of constitutional doctrine, Article $19(1)(\mathrm{g})$ does not extend to trade in liquor which is consistently regarded as res extra commercium. Where an excise rule which has been formulated by a state government provides for the maintenance of a specified distance from an institution or amenity, what this postulates is that no licence can be granted at all by the State Government within that distance. The state has a discretion on whether a licence should be granted under its enabling powers. No individual can assert a right to the grant of a licence : trading in liquor is a privilege conferred by the state. The directions which have been issued by this Court do not breach any norm in the nature of a prohibition nor do they operate to lift a prohibition imposed by law. The effect and purport of the directions is that in the interest of public safety and public health, the distance from the outer edge of national or state highways or a service lane along the highway is to be maintained of 500 metres. This does not amount to the
assumption of a legislative function by the Court. In fact the requirement of maintaining a distance from the highway (which even according to the submission of counsel is adopted in a large number of states) ensures that the prohibition on the grant of licences along the highway is not defeated by the presence of outlets in close proximity to the highway. The maintenance of an adequate buffer is a necessary incident of the principle, which is to prevent ready availability of liquor to users of a highway. In any event, no private individual can be heard to make a grievance of the prescription of 500 metres which is manifestly in public interest.
16. In the teeth of the statistics on road accidents which are made available to the court by MoRTH, we are not inclined to accept the submission of Shri K.K.Venugopal, learned senior counsel, that drunken driving is not the most important cause of road accidents (over-speeding according to learned counsel being the main cause). Over-speeding can also occur due to the driver being under influence of alcohol. Learned counsel urged that even in a 'dry' state like Gujarat, accidents occur due to drunken driving. Apart from the questionable authenticity of a private web-site on the internet, we have considered it more appropriate to place reliance on official data of MoRTH. It is also necessary to emphasise that there is a tendency to under-report drunken driving as a cause of
accidents with a view not to prejudice the claims of victims or their heirs to compensation. In fact even the data relied upon by Shri Venugopal states that in 2011, the highest prevalence of accidents due to drunken driving was in Uttar Pradesh, Madhya Pradesh, Maharashtra, Andhra Pradesh and Tamil Nadu. We therefore do not find any substance in the submission.
17. The next aspect of the submissions urged before the Court by learned senior counsel is that state highways traverse across towns, cities and villages. It has been urged that the application of the prohibitory distance of 500 metres would cause serious hardship particularly if more than one state highway is found to intersect a municipal area. The example of the city of Coimbatore was cited before this Court to urge that where more than one highway intersects a municipal area the obligation to observe a distance of 500 metres would operate to cause serious prejudice. The learned counsel appearing on behalf of the associations representing the liquor trade or, as the case may be, individual licencees urged that a graduated solution which exempts those segments of the state highways which traverse through villages, cities and towns should be adopted. Shri Kapil Sibal, Shri Harish Salve, Dr A M Singhvi, Shri Jayant Bhushan, learned senior counsel, as well as other learned counsel suggested the same approach.

As and by way of an example, Shri Devdatt Kamat, learned counsel appearing for the State of Karnataka informed the Court that under the state excise rules, an exemption is provided from the application of a prescribed distance of 220 metres in the case of a municipality with a population of less than 20,000 people.
18.. To further buttress the submission, it was urged that the direction which has been issued by the Court will result in a loss of revenue to the States. The direction, it was submitted, would result in individual hardship, in cases where the shifting of a liquor shop may not be possible due to geographical location or topography. Alternately, it was submitted that the shifting of a liquor shop may encounter other difficulties such as the presence of residential areas or the requirement of maintaining a stipulated distance from educational and religious institutions.
19. The judgment delivered by this Court on 15 December 2016 indicates a rationale and basis for not allowing the exemption for those segments of national and state highways which fall within the limits of municipal or local authorities. This Court noted that such an exclusion would defeat the policy since the availability of liquor along such stretches of national or state highways would merely allow drivers to replenish the stock of alcohol, resulting in a situation which the policy
seeks to avoid in the first place the directions which have been issued by this Court restrain the grant of licences for the sale of liquor along national and state highways and within a stipulated distance of 500 metres of the outer edge of a highway or of a service lane along the state highway. Sale of liquor along the highways is not exhaustive of the broad canvas of areas in which licences which may be granted by a State. Apart from areas along the national and state highways (or the stipulated distance of 500 metres), licences can be granted over other areas of the States and Union Territories subject to compliance with the other requirements of the excise rules. No state has placed any data before the Court to indicate that no licence can be granted at all by it in an area other than along a state highway or the buffer distance prescribed. It would defy reason to assume that in municipal areas, availability of liquor is only along the segment of a highway. It may be attractive to the vendor to sell liquor along the highway but that is not the touchstone of a norm which protects public health and seeks to curb fatalities on the highways of the nation. The states are free to realise revenues from liquor licences in the overwhelmingly large swathe of territories that lie outside the national and state highways and the buffer distance of 500 metres.
20. The pernicious nature of the sale of liquor along the national and state highways cannot be ignored. Drunken driving is a potent source of fatalities and injuries in road accidents. The Constitution preserves and protects the right to life as an over-arching constitutional value. The preservation of public health and of public safety is an instrument of enhancing the right to life as a constitutionally protected value. Where a balance has to be drawn between protection of public health and safety and the need to protect road users from the menace of drunken driving (on the one hand) and the trade in liquor (on the other hand) the interests of the latter must be subordinate to the former.
21. Another submission which has been urged on behalf of the applicants is that the expert committee appointed by this Court (chaired by Justice $S$ Radhakrishnan, a former Judge of this Court) has recommended a distance of 100 metres with reference to highways. In view of this recommendation it has been submitted that this Court ought not to have fixed the minimum distance at 500 metres. We find no merit in the submission. The recommendation of the Committee cannot be placed on a higher footing than what it purports to be namely, a recommendation. The opinion of the Expert Committee was duly cited before this Court during the course of the proceedings leading upto the judgment dated 15 December 2016. We are of the view that a distance
of 100 metres with reference to the highway is not adequate to ensure that users of the highway do not seek access to the sale of liquor in close proximity to the highway. A distance of merely 100 metres will not serve the purpose which is sought to be achieved. Hence, we have not accepted that part of the recommendation of the Committee but have considered it appropriate to enhance the minimum distance.
22. After considering the submissions which have been urged before this Court, we are of the view that there are three areas where the rigors of the directions which have been issued by this Court may require to be suitably modulated without affecting the basic principle underlying the judgment. . The first is in relation to limits of local bodies with a population of less than 20,000 people. In such areas, it has been urged before this Court that a state highway is the main thoroughfare area along which the township has developed in small clusters of 20,000 or less. Hence, the requirement of maintaining a distance of 500 metres from the outer edge of the highway or service lane may result in a situation where the entire local area may fall within the prohibited distance. We find some substance in the submission. We must emphatically clarify that even in such areas falling under local bodies with a population of less than 20,000 , no licence for the sale of liquor should be issued along either a national or state highway or a service
lane along the highway. Similarly, the sale of liquor should be from a point which is neither visible from a national or state highway or which is directly accessible from a national or state highway. However, in such a situation, the prohibited distance should in our view be restricted to 220 metres from the outer edge of the national or state highway or of a service lane along the highway. We accordingly direct that the following paragraph shall be inserted, after direction (v) in paragraph 24 of the operative directions of this Court in the judgment dated 15 December 2016 namely :
"In the case of areas comprised in local bodies with a population of 20,000 people or less, the distance of 500 metres shall stand reduced to 220 metres".
23. The second area upon which we propose to issue a relaxation is in respect of direction (iii) contained in paragraph 24 of the judgment of this Court. This Court has directed that existing licences which have been renewed prior to the date of the order shall continue only until the term of the licence expires but not later than 1 April 2017. This was on the basis that the excise year ends on 31 March with the end of the financial year. This Court has been apprised during the course of hearing, that different states have different periods of operation for their excise years. Shri P.P.Rao, learned senior counsel, urged that the implementation of the
directions should be carried out so as to inflict 'minimum pain' on the trade, which is not illegal. For instance, our attention has been drawn to the fact that the excise year in Telangana commences on 1 October and ends on 30 September of the following year. In the State of Andhra Pradesh, the excise year is stated to end on 30 June. Licencees to whom licences have been allotted prior to the date of the judgment would have made their investments. The cut-off date of 1 April 2017 was intended to protect such individuals. However, some modification is warranted due to the prevalence of varying excise years. In our view, the ends of justice would be met by issuing the following direction in continuation of direction (iii) in paragraph 24 of the judgment of this Court "In the case of those licences for the sale of liquor which have been renewed prior to 15 December 2016 and the excise year of the concerned state is to end on a date falling on or after 1 April 2017, the existing licence shall continue until the term of the licence expires but in any event not later than 30 September 2017".

In other words, no licence shall either be granted or renewed or shall remain in operation in violation of the direction of this Court beyond 30 September 2017.
24. In the State of Tamil Nadu, liquor vends are operated by TASMAC which is a state owned entity. In the judgment of this Court, time until 1

April, 2017 was granted on the request of the State. Hence, we decline to grant any further extension to the State of Tamil Nadu.
25. The third area is in relation to the States of Sikkim (argued by Shri A.K.Ganguly, learned senior counsel) and Meghalaya which have moved this Court for a suitable modification of the judgment having regard to the nature of the hilly terrain. In relation to the State of Sikkim, this Court has been apprised on behalf of the State Government that nearly 82 per cent of the area of the state is forested and 92 per cent of the shops will have to be closed as a result of the directions of this Court. Similarly, the State of Meghalaya has placed before this Court peculiar conditions prevailing in the State as a result of the hilly terrain. We are of the view that insofar as the States of Meghalaya and Sikkim are concerned, it would suffice if the two states are exempted only from the application of the 500 metre distance requirement provided in paragraph 24(v)(iii) of the judgment of this Court on 15 December 2016.
26.. Insofar as the State of Himachal Pradesh is concerned, we are of the view that the exemption which has been granted earlier in respect of areas falling under local bodies with a population of 20,000 will sufficiently protect the interests of the State. No further relaxation is granted over and above what has already been stated in that regard.
27. Finally we clarify that we are not inclined to issue a direction in terms as sought by Shri Aryama Sundaram, learned senior counsel and
other counsel that the judgment of this Court should be clarified so as to apply only to shops involving sale of liquor. Since the object of the direction is to prevent drunken driving, no such relaxation can be made which would defeat the object which is sought to be achieved. Consequently, the directions issued by this Court cannot be read down, as suggested. The directions shall be read, as they stand.
28. We accordingly dispose of this batch of Interlocutory applications in terms of the above. The Civil Appeal shall stand disposed of in terms of the judgment dated 15 December 2016 and the order passed today.
$\qquad$
$\qquad$
[L NAGESWARA RAO]

[^7]
## IN THE SUPREME COURT OF INDIA

 CIVIL APPELLATE JURISDICTION REVIEW PETITION (CIVIL) D.NO. 6688 OF 2017IN
CIVIL APPEAL NOS. 12164-12166 OF 2016

| STATE OF U.P. | ... Petitioner |
| :--- | :--- |
| THR.PRINCIPAL SECRETARY, EXCISE |  |
| versus |  |
| K. BALU \& ORS. | ... Respondents |

## ORDER

Permission to file Review Petiton is granted. Objection raised by the office is waived.

In view of the order passed by this Court on 31 March 2017 in I.A.Nos. 4 to 6 etc.etc. in C.A.Nos.12164-12166 of 2016 and also the judgment of this Court dated 15 December 2016 in Civil Appeal Nos.12164-12166 of 2016 etc, this Review Petition is also disposed of.
$\qquad$
(Dr D Y Chandrachud)

## IN THE SUPREME COURT OF INDIA CIVIL ORIGINAL JURISDICTION

## CONTEMPT PETITION (CIVIL) D.NO. 9250 OF 2017

## IN

CIVIL APPEAL NOS. 12164-12166 OF 2016

| V M SUDHEERAN | ... Petitioner |
| :--- | :--- |
| versus |  |
| PINARAYI VIJAYAN AND ORS. |  |

## ORDER

In view of the order passed by this Court on 31 March 2017 in I.A.Nos. 4 to 6 etc.etc. in C.A.Nos.12164-12166 of 2016 and also the judgment of this Court dated 15 December 2016 in Civil Appeal Nos.12164-12166 of 2016 etc, this Contempt Petition is also disposed of.
$\qquad$
(Jagdish Singh Khehar)

## (Dr D Y Chandrachud)

New Delhi;
March 31, 2017.
(L. Nageswara Rao)

ITEM NO.32(For Orders) COURT NO. 1 SECTION XII

## SUPREMECOURTOFINDIA RECORD OF PROCEEDINGS

I.A.Nos.4-6 \& 7-9, 10-12, 13-15, 16-18, 19-21, 22-24, 25-27, 28-30, 31-33, 34-36, 37-39, 40-42 in Civil Appeal No(s).12164-12166/2016

THE STATE OF TAMIL NADU REP. BY SEC.\&ORS
Appellant(s)

VERSUS
K. BALU \& ANR.

Respondent(s)
WITH
I.A.Nos.5, 6 and 7 In C.A. No.12169/2016
C.A. No. $12170 / 2016$
[HEARD BY HON'BLE THE CHIEF JUSTICE, HON'BLE DR. D.Y. CHANDRACHUD AND HON'BLE L.NAGESWARA RAO, JJ.]

Date : 31/03/2017 These applications/appeal were called on for orders today.

| For Appearing | Mr. Subramonium Prasad, Sr. Adv.(AAG) |
| :--- | :--- |
| Parties | Mr. B. Balaji, Adv. |
|  | Mr. Muthuvel Palani, Adv. |
|  | Mr. S. Udaya Kumar Sagar, Adv. |
|  | Mr. Mrityunjai Singh, Adv. |
|  | Mr.R.Venkata Ramani, Sr.Adv. |
|  | Mr.V. G. Pragasam, Adv. |
|  | Mr.Prabu Ramasubramanian, Adv. |

Mr. Yashraj Singh Bundela, Adv.<br>Mr. Ankur Talwar, Adv.

Dr.Rajeev Dhawan, Sr.Adv.
Mr.N.K.Perumal, Adv.
Mr.H.D.Kumaravel, Adv.
Ms.V.S.Lakshmi, Adv.
Mr.A.Venayagan Balan, Adv.

Dr.Rajeev Dhawan, Sr.Adv.
Mr.D.Das, Adv.
Mr.R.B.Phookan, Adv.
Ms.Neha T.Phookan, Adv. Mr.Ishan Das, Adv.
Mr.Shailesh Madiyal, Adv.

Mr.D.K.Thakur, AAG
Mr.Shariq Ahmed, Adv.
Mr.Varinder Kumar Sharma, Adv.
Mr.M. Ram Babu, Adv.
Mr.Ashok Bannidinni, Adv.
Mr.P.V.Saravana Raja, Adv.
Mr.Meka Venkata Rama Krishna, Adv.
Mr.Vamshi Rao, Adv.
Mr. Rayala Subba Rao, Adv.

Mr.Subodh Kr.Pathak, Adv.
Mr.Abhijeet Chatterjee, Adv.
Ms.Shashi Ranjan, Adv.
Mr.Adil Alvi, Adv.
Ms.Devahuti Tamuli, Adv.
Ms. Barnati Basak, Adv.
Mr.Avijit Patnaik, Adv.
Mr.Srisatya Mohanty, Adv

Mr. P.V. Dinesh, Adv.<br>Ms. Sindhu T.P., Adv<br>Mr. Bineesh K, Adv.<br>Mr. Rajendra Beniwal, Adv.<br>Mr. Arushi Singh, Adv.<br>Mr.Raghavendra S.Srivatsa, Adv.<br>Mr.Venkita Subramoniam, Adv.<br>Mr.Rahat Bansal, Adv.

Mr.G.Prakash, Adv.
Mr.Jishnu ML, Adv.
Mrs. Priyanka Prakash, Adv.
Mrs. Beena Prakash, Adv.
Mr. Manu Srinath, Adv.

Mr.Ram Sankar, Adv.
Mr.P.Jegan, Adv.
Mr. Arun Singh, Adv.
Mr. Surya Narayana Patro, Adv.
Mr. Y. Lokesh, Adv.
for Mr. R.V. Kameshwaran, AOR

Mr. Amol N. Suryawanshi, Adv. Mr. Prashant Kenjale, Adv.

Mr.Abhijit Chattopadhyay, Adv.
Mr.Sandeep Lamsa, Adv.
Mr. Sanjay Kumar Lal Das, Adv.
Ms. Priyanka Das, Adv.

Ms.Nandini Sen, Adv.
Mr.Suman Sengupta, Adv

Mr.Venkateshwar Rao Anumulu, Adv.
Mr.Prabhakar Parnam, Adv.

Mr.Arun Singh, Adv.
Mr.R.V.Kameshwaran, Adv.

Mr. Ajit Kr. Sinha, Sr. Adv. Mr.A.K.Panda, Sr.Adv.
Ms.Binu Tamta, Adv.
Mr.S.S.Rawat, Adv. Mr.G.S.Makker, Adv. Ms. Somya Rathore, Adv. Mr. Ansh Singh Luthra, Adv.

Mr.Dhruv Dewan, Adv. Mr.Vikshit Arora, Adv. Ms.Reena Choudhary, Adv. Mr.Koshubh Devmani, Adv. Ms.Ananya Ghosh, Adv.

Mr.Mahesh Agarwal, Adv. Mr.Abhinav Agrawal, Adv. Ms. Sadapuria Mukherjee, Adv. Mr. Munjal Bhatt, Adv.

Mr.Ashutosh Dubey, Adv. Mr.Krishnendu Sarkar, Adv. Mr.Abhishek Chauhan, Adv.
Mr.V.S.Rawat, Adv.
Ms. Rajshri Dubey, Adv.
Mr. Sushil Pandey, Adv.

Mr.A.Mariarputham, AG
Ms.Aruna Mathur, Adv.
Mr.Avneesh Arputham, Adv.
Ms.Anuradha Arputham, Adv.
Mr.Amit Arora, Adv.
Mr.P.V.Yogeshwaran, Adv. Mr.Ashish Kr.Upadhyay, Adv.

Mr.Suresh Ch.Tripathy, Adv.

Mr.Prasenjit Keswani, Adv. Mr.Satyajit Saha, Adv. for Mrs. V.D. Khanna, AOR

Mr.Aashish Gupta, Adv.
Mr.Dushyant Manocha, Adv.
Mr.Ishan Gaur, Adv.
Mr.Aditya Mukherjee, Adv.
Ms. Taruna Dhingra, Adv.
Mr.S.S.Shroff, Adv.
Mr.V.N.Raghupathy, Adv.
Mr.Parikshit P.Angadi, Adv.
Mr. Chinmay Deshpande, Adv.

Mr.Jayesh K.Unnikrishnan, Adv.
Ms.Manju Das, Adv.
Mr.Aviral Kashyap, Adv.
Ms. Sasmita Tripathy, Adv.
Mr.Aarohi Bhalla, Adv.
Mr.Ardhendumauli Kumar Prasad, Adv.
Mr.S.K.Das, Adv.
Mr.R.Nedumaran, Adv.
Ms.Suvira Lal, Adv.
Mr.M.C.Dhingra, Adv.

Ms.G.N.Rampal, Adv.
Mr.Pijush Kant Roy, Adv.
Mr.Ravi Kamal Gupta, AdvMr.Nikunj Dayal, Adv.Mr. Pramod Dayal, Adv.Ms. Payal Dayal, Adv.Mr.Tejaswi Kumar Pradhan, Adv.Mr.M.Paikaray, Adv.
Mr.Sumanth Nookala, Adv.
Mr.Goli Ramakrishna, Adv.
Mr.Vinay Navare, Adv. Ms.Abha R.Sharma, Adv.
Mr.Kaleeswaram Raj, Adv.
Mr.Suvidutt M.S., Adv.
Mr.Sai Deepak Iyer, Adv.
Mr.Arnold Harvey, Adv.
Mr. Ashutosh Nagar, Adv.
Mr.Manoj V.George, Adv. Mr.B.D.Das, Adv.
Ms.Shilpa Liza George, Adv.
Mr.Amit Masih, Adv.
Mr.Tarun Kant Samantray, Adv.
Mr.Roy Abraham, Adv.
Ms.Seema Jain, Adv. Ms.Rajni Ohri Lal, Adv. for Mr. Himinder Lal, AOR
Mr.Pankaj Pandey, Adv.
Dr. Gajendra Prasad Singh, Adv.
Mr. S. Thananjayan, Adv.
Mr. Jothimanian, Adv.

# Mr. V. K. Biju, Adv. 

Mr. Ranjan Mukherjee, Adv.

Mr.V.Balaji, Adv. Mr.T.Ashok Kumar, Adv Mr.Prashant Kenjale, Adv. Mr.Atul Sharma, Adv. Ms.Sripradha K., Adv Mr. Rakesh K. Sharma, Adv.

Mr.Yatish Mohan, Adv. Ms. Reena Yadav, Adv. Mr.Kedar Nath Tripathy, Adv. Mr.M.A.Aleem Majid, Adv.

Mr.Sameer Parekh, Adv. Mr.Sumit Goel, Adv.
Ms.Nandita Bajpai, Adv.
Dr. Rajeev B. Masodkar, Adv.
Mr. Azeem Kalebudde, Adv.
Mr. Ravi Sharma, Adv.
Mr. Sumit Kumar, Adv.
Mr. Sudhir Chand Srivastava, Adv.
Ms. Diksha Rai, Adv.
Mr. Sameer Dawar, Adv.
Mr. Narender Singh Yadav, Adv.
Ms. Hetu Arora Sethi, Adv.
Mr. Yogesh Jagia, Adv.
Mr. Amit Sood, Adv.

Mr. Gopal Sankarnarayan, Adv.
Mr. Zeeshan Diwan, Adv.
Mr. Aman Guta, AOR

Mr. Guntur Prabhakar, Adv.
Ms. Prerna Singh, Adv.

Ms. Suvira Lal, Adv.
for Mr. M.C. Dhingra, AOR
Mr. Parveen Kumar Aggarwal, Adv.
Mr. Sanjay Jain, Adv.

Hon'ble Dr. D.Y. Chandrachud pronounced the order of the Court comprising Hon'ble the Chief Justice, His Lordship and Hon'ble Mr. Justice L. Nageswara Rao.

All interlocutory applications and the civil appeal stand disposed of, in terms of the reportable signed order.

Review Petition and Contempt Petition also stand disposed of, in terms of two separate signed orders.
(Renuka Sadana)
Assistant Registrar
(Parveen Kumar)
AR-cum-PS
[One reportable signed order and two signed orders in Review and Contempt Petitions are placed on the file]

# IN THE SUPREME COURT OF INDIA CIVIL APPELLATE JURISDICTION 

## SPECIAL LEAVE PETITION (CIVIL) NO 10243 OF 2017

## ARRIVE SAFE SOCIETY OF CHANDIGARH <br> VERSUS <br> THE UNION TERRITORY OF CHANDIGARH \& ANR. ..Respondents <br> ORDER

## Dr DY CHANDRACHUD, J

1. On 15 December 2016, this Court rendered judgment in the State of Tamil Nadu vs K Batu ${ }^{1}$. Several directions were issued to obviate dangers to the lives and safety of persons using the highways, resulting from the menace of drunken driving. The directions contained in the judgment are reproduced below :
"(i) All states and union territories shall forthwith cease and desist from granting licences for the sale of liquor along national and state highways;
(ii )The prohibition contained in (i) above shall extend to and include stretches of such highways which fall within the limits of a municipal corporation, city, town or local authority;
(iii )The existing licences which have already been renewed prior to the date of this order shall continue until the term of the licence expires but no later than 1 April 2017;
(iv)All signage and advertisements of the availability of liquor shall be prohibited and existing ones removed forthwith both on national and state highways;
(v )No shop for the sale of liquor shall be (i) visible from a national or state highway; (ii) directly accessible from a national or state highway and (iii) situated within a distance of 500 metres of the outer edge of the national or state highway or of a service lane along the highway;
(vi)All States and Union territories are mandated to strictly enforce the above directions. The Chief Secretaries and Directors General of Police shall within one month chalk out a plan for enforcement in consultation with the state revenue and home departments. Responsibility shall be assigned inter alia to District Collectors and Superintendents of Police and other competent authorities. Compliance shall be strictly monitored by calling for fortnightly reports on action taken;
(vii)These directions issue under Article 142 of the Constitution"
2. The present proceedings relate to Chandigarh. A notification was issued on 21

October 2005 by the Chandigarh Administration notifying major arterial roads (described as $\mathrm{V} 1, \mathrm{~V} 2$ and V 3 roads) as state highways. The development and maintenance of these roads was directed to vest in Chandigarh Administration. Recently, on 16 March 2017 the earlier notification was modified by the Administration. By the notification, all $\mathrm{V} 1, \mathrm{~V} 2$ and V 3 roads have been declared as major district roads except for National Highway no. 21 and Madhya Marg from Panchkula border to Mullanpur border.
3. The notification dated 16 March 2017 was challenged before the High Court of Punjab and Haryana on the ground that it circumvents the judgment of this Court in K.Balu (supra). The contention did not find acceptance and the writ petition filed by the petitioner was rejected. This gave rise to proceedings under Article 136 of the Constitution.
4. After hearing the learned counsel appearing on behalf of the petitioner and the Additional Solicitor General for the Union Territory Administration, we dismissed the petition on 11 July, 2017 and indicated that our reasons would follow. We are accordingly indicating our reasons for dismissing the Special Leave Petition both to clarify the import of the order of this Court and to set at rest any doubt about its ambit and applicability.
5. The roads in the city of Chandigarh have been categorized from V1 to V8. The description of these roads is as follows :

| Type | Function |
| :---: | :--- |
| V-1 | Roads connecting Chandigarh with other cities in the region. <br> The Madhya Marg, Dakshin Marg merge with the V1's leading <br> to Kalka and Ambala respectively. |
| V-2 | The major avenues of Chandigarh, with important institutional <br> and commercial buildings located on them. Madhya Marg, <br> Dakshin Marg, Jan Marg, Himalaya Marg, Uttar Marg and Purv <br> Marg are important examples of these. |
| V-3 | Roads between sectors for fast moving vehicular traffic. Each <br> sector is surrounded either by a V2 or V3. |
| V-4 | Shopping streets cutting through sectors with shops on either <br> southern side. |
| V-5 | Circulation roads within sectors. |
| V-6 | Roads providing access to houses. |
| V-7 | Foot paths through "Green belts enabling pedestrians to cross <br> sectors without having to cross vehicular traffic and cycle tracks. |
| V-8 | Cycle tracks through green spaces. |

The High Court has noticed that the original notification dated 21 October 2005 was not of a statutory nature and its purpose was only to make an internal arrangement to assign responsibility for maintenance of roads. By classifying certain roads as state highways, the responsibility for maintenance and development was vested in Chandigarh Administration. Since funds were being received from the Central Road Fund, in order to utilise these funds for the maintenance of roads, certain internal roads which pass through the city were declared as state highways in addition to National Highway No 21 which passes through Chandigarh. The High Court observed that these roads are in fact inter-sectoral roads, connecting sectors into which the city is divided. However, even after the notification dated 16 March 2017, National Highway no 21 which passes through the city is as it is. So also is the case with Madhya Marg which passes through the city and connects Panchkula in the State of Haryana and Mullanpur
in the State of Punjab. Madhya Marg continues to be a state highway. On these findings, the High Court did not find substance in the challenge and dismissed the writ petition.
6. The judgment of this Court dated 15 December 2016 addresses dangers to life and safety caused by drunken driving on national and state highways and specifically deals with the problem from the perspective of the availability of alcohol. Roads within a metropolitan city essentially provide connectivity within the city. Chandigarh is an illustration. The roads categorized as $\mathrm{V} 1, \mathrm{~V} 2$ and V 3 are essentially roads within the city. They were categorized as highways by an administrative decision of 21 October 2005 primarily with a view to ensure their maintenance and development by availing of funds available from the Central Road Fund. The alteration in the nomenclature of certain roads, which has been carried out by the subsequent notification dated 16 March 2017, has left unaffected National Highway no 21 which passes through the city and Madhya Marg which connects the States of Haryana and Punjab. The judgment of this Court dated 15 December 2016 prohibits the grant of licences for the sale of liquor along and in proximity of the National and State Highways including those falling within the limits of municipal corporations, cities, towns or local authorities. Directions (i) and (ii) extracted earlier did not prevent the Administration from re-classifying inter-sectoral roads within the city from state highways to major district roads. The exercise carried out by Chandigarh Administration does not breach the directions issued by this Court. It is neither in violation of the terms of the order nor of the purpose and intendment behind those directions.
7. The purpose of the directions contained in the order dated 15 December 2016 is to deal with the sale of liquor along and in proximity of highways properly understood, which provide connectivity between cities, towns and villages. The order does not
prohibit licensed establishments within municipal areas. This clarification shall govern other municipal areas as well. We have considered it appropriate to issue this clarification to set at rest any ambiguity and to obviate repeated recourse to IAs, before the Court.
8. For these reasons, we find no merit in the Special Leave Petition. The Special Leave Petition will accordingly stand dismissed. IA for intervention is disposed of.

# CJI <br> [JAGDISH SINGH KHEHAR] 

# [Dr D Y CHANDRACHUD] <br> .........................................J <br> [L. NAGESWARA RAO] 

## New Delhi; <br> JULY 11, 2017

COURT NO. 1
SECTION IV-B

SUPREME COURTOFINDIA RECORD OF PROCEEDINGS

Petition(s) for Special Leave to Appeal (C) No(s). 10243/2017
(Arising out of impugned final judgment and order dated 29-03-2017 in CWP No. 5594/2017 passed by the High Court of Punjab \& Haryana at Chandigarh)

```
ARRIVE SAFE SOCIETY OF CHANDIGARH Petitioner(s)
    VERSUS
THE UNION TERRITORY OF CHANDIGARH & ANR. Respondent(s)
```

(FRESH ADJOURNED)
Date : 11-07-2017 This petition was called on for hearing today.
CORAM :
HON'BLE THE CHIEF JUSTICE
HON'BLE DR. JUSTICE D.Y. CHANDRACHUD
HON'BLE MR. JUSTICE L.NAGESWARA RAO
For Petitioner(s) Mr.Ravi Kumar Gupta, Adv.
Mr.Nikunj Dayal, Adv.
Mr. Pramod Dayal, Adv.
Ms.Payal Dayal, Adv.
For Applicant(s) Mr.Kaleeswaram Raj, Adv.
In I.A. 5299/17 Mr.Suvidutt M.S., Adv.
Mr.Sai Deepak Iyer, Adv.
Mr.Arnold Harvey, Adv.
For Respondent(s) Mr.Tushar Mehta, ASG
(For UT.Chandigarh) Mr.Chandra Prakash, AOR
UPON hearing the counsel the Court made the following
OR D ER
The special leave petition stands dismissed in terms of
the signed order. IA for intervention is disposed of.
(SATISH KUMAR YADAV) (RENUKA SADANA)
AR-CUM-PS
ASST.REGISTRAR
(N.B: Item No. 2 was taken up with Item No. 301)
(Signed reportable order is placed on the file)





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 $\therefore 28-(0)-2020$.

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> (山ుయごల నటరలహో)
> むむた

₹నల్టహ సiరలFరద సబదలలయ పుధలస శెర
బింగెళృయు. దినాంఈ:19.01.2022

## Qందే:

 ఆథిశ్ ఇలాఖె, పిధాన నౌౌధ.

ఇฝెరిగే:
ఆయొర్తు, ఆబணారి ఇలాని, อలంతినగరరు, బింగసతురు.

మోస్శరె,


Office olthaf, orn sumer
BENGALUKi. 327
28 JAN 2022



 సిఎలో-7 (in the form of CL-14) స్న్నదస్ను ఉునరా ఆరంభిసలలు పినాయికి నిలడలు జృలరిరుప బగ్గె.

1) తెమ్ము జత్ర స్సంబ్కి: ఎశ్త్రాలో/11014/254/2021, దినాంశ:02.11.2021.
 06.08.2020.
 సెళాయలాగిది. లుల్లిలవిత (2)ర దినాంఈ:06.08.2020ర జుత్రదల్లి 2011ర జనగగణకియన్టయ 5000







 నిదెల్ రితెళ్రిద్దిలని.

(ఉుంజుట్ నుటరలజో) సజ్రరదద అధిలన చాయిదదిక



ఇむ0ండ：

 ผ゙ంగళูอひు．

ఇぁరిで：
అబశ్రి ఆయ゙ざయు， బొంగ్యళీరు．

बొలన్త్రం，

 దినए్య：11．06．2009．
2）उఱ్కు Шత్రె సంవ్ని：ఇసిఐ／06／ఐదింఎలా／2008， దิనాంそ：18．05．2009．








 ఆథิశす ఇలాఖ゙（అబซరర）．


 టిధానబెధ్ర．
బึంగేళృము，దినంళ：23－09－2016．

MO世：




జై
బ్న్నై
 నిఁజుむひ బగ్




















అనుฟబంఛ－9


| $\begin{aligned} & \text { of } \\ & \text { xio } \end{aligned}$ | 2fer． | 2acr－ 2 casas ＊ortar（s） | 2．aer－4 <br>  |  |  | సఎలా－14． 15887 （ $\mathrm{A} . \mathrm{B} . \mathrm{s})$ | Дwer－8，8A \＆ 8B（20లు Ef，Odert alent | 2Ner． 9 （25000由xydnadok＇） |  | 2aver－16， 17 818 <br>  Nerpir zodmenh | $\begin{aligned} & x, x+x y \\ & \text { vorv w } \end{aligned}$ |  |  | Elockor | \＃，de | 2653」 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 |  | 118 | 11 | 5 | 49 | 1 | 7 | 185 | 16 | 0 | 5 | 64 | 10 | 5 | 4 | 480 |
| 2 | జondad nno tci－ | 136 | 9 | 11 | 73 | 0 | 10 | 173 | 11 |  | 4 | 48 | 16 | 2 | 7 | 500 |
| 3 |  | 125 | 13 | 0 | 72 | 0 | 0 | 181 | 13 | 0 | 2 | 27 | 1 | 1 | 1 | 436 |
| 4 | జొondzd సnd wc－ 4 | 62 | 11 | 13 | 44 | 0 | 0 | 131 | 5 | 0 | 10 | 67 | 17 | 5 | 5 | 370 |
| 5 | － | 64 | 3 | 3 | 60 | 0 | 0 | 61 | 10 | 10 | 0 | 11 | 10 | 5 | 0 | 237 |
| 6 |  | 71 | 1 | 0 | 30 | 1 | 1 | 71 | 29 | 0 | 0 | 3 | 1 | 3 | 0 | 211 |
| 7 | उుపుజఠలు | 194 | 3 | 0 | 76 | 0 | 0 | 95 | 59 | ， | 1 | 5 | 3 | 4 | 0 | 440 |
| 8 |  | 97 | 7 | 17 | 31 | 0 |  | 149 | 6 | 0 | 16 | 92 | 30 | 5 | 14 | 472 |
| 9 | జ－orwod సnd we－ 6 | 120 | 10 | 0 | 57 | 0 | 0 | 197 | 12 | 0 | 6 | 78 | 5 | 3 | 7 | 495 |
| 10 |  | 89 | 7 | 12 | 31 | 0 | 9 | 217 | 4 | 0 | 10 | 117 | 17 | 7 | 20 | 540 |
| 11 |  | 129 | 6 | 2 | 136 | 2 | 0 | 142 | 5 | 0 | 3 | 55 | 4 | 2 | 4 | 490 |
| 12 | －20rcao | 104 | 3 | 0 | 78 | 0 | 1 | 89 | 23 | 0 | 0 | 2 | 0 | 2 | 0 | 302 |
| 13 |  | 89 | 3 | 1 | 15 | 1 | 0 | 59 | 18 | 0 | 0 | 4 | 1 | 2 | 0 | 193 |
| 14 | zenczoees | 101 | 7 | 0 | 69 | 1 | 1 | 65 | 44 | 0 | 0 | 0 | 3 | 2 | 0 | 293 |
| 15 | WすRDe coso | 134 | 7 | 0 | 63 | 0 | 1 | 54 | 51 | 0 | 0 | 0 | 8 | 0 | 0 | 318 |
| 16 | चfenow cis | 140 | 18 | 2 | 42 | 0 | 6 | 95 | 38 | 0 | 0 | 2 | 15 | 2 | 1 | 361 |
| 17 | పజయుzపర | 91 | 21 | 0 | 47 | 1 | 1 | 41 | 40 | 0 | 0 | 0 | 4 | 3 | 0 | 249 |
| 18 | ¢rరara | 99 | 14 | 5 | 44 | 0 | 2 | 97 | 30 | 0 | 0 | 1 | 0 | 1 | 0 | 293 |
| 19 | Шావార | 80 | 2 | 0 | 28 | 0 | 0 | 37 | 28 | 0 | 0 | 0 | 1 | 0 | 0 | 176 |
| 20 | 2ecro＇ | 77 | 1 | 0 | 40 | 1 | 3 | 31 | 32 | 0 | 0 | 1 | 0 | 0 | 0 | 186 |
| 21 | ชอ上ుón | 131 | 11 | 0 | 80 | 0 | 0 | 52 | 47 | 0 | 0 | 4 | 0 | 0 | 0 | 325 |
| 22 | రాఠుక్రు | 92 | 2 | 0 | 43 | 0 | 0 | 68 | 35 | 0 | 0 | 0 | 4 | 1 | 0 | 245 |
| 23 | व『ouno | 50 | 0 | 0 | 27 | 0 | 0 | 19 | 21 | 0 | 0 | 0 | 0 | 0 | 0 | 117 |
| 24 | 2wa | 90 | 1 | 0 | 32 | 0 | 2 | 44 | 27 | 0 | 0 | 2 | 3 | 6 | 0 | 207 |
| 25 | จะauvanio | 79 | 1 | 1 | 17 | 1 | 0 | 21 | 22 | 0 | 0 | 0 | 2 | 0 | 0 | 144 |
| 26 |  | 86 | 1 | 0 | 26 | 0 | 1 | 115 | 32 | 0 | 0 | 0 | 1 | 1 | 0 | 263 |
| 27 | దొవణగర | 102 | 3 | 0 | 17 | 0 | 0 | 112 | 39 | 0 | 0 | 3 | 2 | 1 | 0 | 279 |
| 28 | rcar | 55 | 10 | 0 | 39 | 0 | 0 | 24 | 18 | 0 | 0 | 0 | 8 | 0 | 0 | 154 |
| 29 | 80\％す\％ | 56 | 3 | 0 | 58 | 0 | 0 | 18 | 24 | 0 | 0 | 0 | 5 | 4 | 0 | 168 |
| 30 |  | 153 | 7 | 1 | 98 | 0 | 2 | 216 | 29 | 1 | 2 | 24 | 2 | 1 | 1 | 537 |
| 31 | zocaro | 89 | 20 | 4 | 48 | 1 | 2 | 66 | 11 | 0 | 0 | 2 | 0 | 0 | 0 | 243 |
| 32 | 8పపాగ | 131 | 9 | 0 | 43 | 1 | 1 | 66 | 42 | 0 | 0 | 1 | 1 | 5 | 0 | 300 |
| 33 | eotas | 89 | 3 | 0 | 104 | 0 | 1 | 202 | 15 | 0 | 1 | 18 | 0 | 0 | 1 | 434 |
| 34 |  | 81 | 3 | 0 | 27 | 4 | 2 | 31 | 22 | 0 | 0 | 0 | 1 | 5 | 0 | 176 |
| 35 | జాములజనగగర | 62 | 1 | 0 | 26 | 0 | 0 | 28 | 16 | 0 | 0 | 1 | 0 | 0 | 0 | 134 |
| 36 | चrajumsted | 86 | 11 | 2 | 39 | 1 | 0 | 75 | 30 | 0 | 0 | 0 | 3 | 0 | 0 | 247 |
| 37 | ळానస | 147 | 13 | 0 | 205 | 1 | 1 | 75 | 38 | 0 | 1 | 7 | 11 | 11 | 0 | 510 |
| 38 | Wuors | 103 | 3 | 0 | 68 | 3 | 0 | 86 | 37 | 0 | 0 | 0 | 1 | 1 | 0 | 302 |
| 39 |  | 104 | 18 | 2 | 82 | 0 | 4 | 98 | 10 | 0 | 3 | 27 | 2 | 7 | 3 | 360 |
| 40 | W， | 76 | 0 | 1 | 115 | 1 | 0 | 40 | 34 | 0 | 0 | 0 | 0 | 0 | 0 | 267 |
| \％ |  | 3982 | 277 | 82 | 2279 | 21 | 66. | 3626 | 1023 | 11 | 64 | 666 | 192 | 97 | 68 | 12454 |


| צสrwop－10 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | al | ¢冖¢¢ |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 5．xo |  |  | ${ }^{200}$ | 2oser．60（na＿O os．o（dsernis） |  |  | lacr－s， $8 A \&$ 88（సులిట్ Trader పాలR） | 2．ఎer． 9 （พూర ముక） dxanok | Raer－114 （ $\omega 0.2 \times \mathrm{m}^{2} .50$. aer．छown | taer－16， 17 \＆ 18 （eosocokutat ఎషొส సలాఁొ घJరణానగ | $\pi_{0} \text { Tros }$ $\cos \omega \omega$ |  |  | 20ector | $\begin{aligned} & \text { Woup } \\ & \text { జ్రులు } \end{aligned}$ | ${ }^{2}$ |
| 1 |  | 1 | 0 | 0 | 4 | 0 | 0 | 1 | 1 | 0 | 0 | 0 | 1 | 0 | 0 | $\stackrel{1}{ }$ |
| 2 |  | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 1 | 0 | 0 | 3 |
| 3 |  | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 4 |  | 2 | 0 | 0 | 3 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 6 |
| 5 |  | 1 | 0 | 0 | 1 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 3 |
|  | 2bi， $2 \times 0, \overline{2}$ ¢ 0 | 3 | 0 | 0 | 0 | 0 | 0 | 1 | 3 | 0 | 0 | 0 | 0 | 0 | 0 | 7 |
| 7 | उuపuてpou | 7 | 0 | 0 | 1 | 0 | 0 | 3 | 1 | 0 | 0 | 0 | 3 | 3 | 0 | 18 |
| 8 |  | 5 | 1 | 0 | 2 | 0 | 0 | 3 | 0 | 0 | 0 | 0 | 1 | 1 | 3 | 16 |
| 9 |  | 3 | 1 | 0 | 2 | 0 | 0 | 3 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 9 |
| 10 |  | 0 | 0 | 1 | 0 | 0 | 0 | 2 | 0 | 0 | 0 | 1 | 0 | 0 | 1 | 5 |
| 11 |  | 1 | 0 | 0 | 2 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 3 |
| 12 | －xpera | 4 | 1 | 0 | 3 | 0 | 0 | 6 | 1 | 0 | 1 | 0 | 0 | 0 | 0 | 15 |
| 13 | రృపునగర | 2 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 2 |
| 14. | 20Me triose | 6 | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 7 |
| 15 |  | 3 | 0 | 0 | 1 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 1 | 0 | 0 | 6 |
| 16 |  | 1 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |  |
| 17 | ఎజయ్ప్ర | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 18 | पrodeba | 17 | 0 | 0 | 0 | － | 0 | 2 | 6 | 0 | 0 | 0 | 1 | 0 | 0 | 26 |
| 19 | Ш0హోర | 5 | 0 | 0 | 0 | 0 | 0 | 2 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 7 |
| 20 | బ゙てద్ర | 0 | 0 | 0 | 1 | 1 | 0 | 1 | 3 | 0 | 0 | 0 | 0 | 0 | － | 6 |
| 21 | ช0200\％ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 22 | రాaluzaの | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 |
| 23 | యృదగ0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 24 | 2ex． | 0 | 0 | 0 | 1 | 0 | 0 | 1 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 3 |
| 25 | ปజర్నుగర | 2 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 3 |
| 26 |  | 15 | 1 | 0 | 1 | 0 | 0 | 14 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 32 |
| 27 | దావణణగర | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | ． | 0 | 0 | 0 |
| 28 | तROM | 11 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 11 |
| 29 | 20w ${ }^{\text {a }}$ | 0 | 0 | 0 | 2 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 2 |
| 30 |  | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 0 |  |
| 31 |  | 0 | 0 | 0 | 6 | 0 | 0 | 1 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 8 |
| 32 | 3వప్ర | 1 | 0 | 0 | 2 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 3 |
| 33 | codasas | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 34 | cos， | 2 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | － | 0 | 0 | ． | 0 | 0 | 2 |
| 35 | జూమురెజనగగర | 3 | 0 | 0 | 2 | 1 | 0 | 0 | 3 | 0 | 0 | 0 | 0 | 0 | 0 | 9 |
| 36 |  | 3 | 0 | 0 | 0 | 0 | 0 | 5 | $\bigcirc$ | 0 | 0 | 0 | 0 | 0 | 0 | 8 |
| 37 |  | 1 | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 2 |
| 38 | $\mathrm{WbOF}_{6}$ | 2 | 0 | 0 | 2 | 0 | 0 | 3 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 8 |
| 39 |  | 1 | 0 | 0 | 1 |  | 0 | 2 | 0 | ， | 0 | 1 | 0 | 1 | 0 | 6 |
| 40 | 玉ై | 1 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 2 |
|  | ఒ¢్ | 103 | 4 | 1 | 41 | 2 | 0 | 52 | 26 | 0 | 1 | 3 | 8 | 6 | 4 | 251 |

అనుబబంధ゙－11


|  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \％． x 0 | zes | 20er． 4 <br>  |  | 2aer． 7 （asseldser <br>  |  |  పゆサ） | LDer－11\％ （ఎం．ఎग゙．ゅ．ఎ er．घอख？ | 200r．16， 17818 <br>  Nల్ర్య జరమానగ |  |  |  | 2bstep 2رचర |  పుంజu00ు పాఠిద్ <br>  |
| 1 |  | 0 | 1 | 18 | － | 0 | 0 | 0 | 3 | 1 | 1 | 1 | 25 |
| 2 |  | 0 | 0 | 7 | 0 | 0 | 0 | 0 | 5 | 2 | 0 | 2 | 16 |
| 3 |  | 0 | 0 | 17 | － | 0 | 2 | 0 | 0 | 0 | 0 | 0 | 19 |
| 4 |  | 1 | 0 | 3 | 0 | 0 | 0 | 0 | 2 | 0 | 0 | 0 | 6 |
| 5 |  | 0 | 0 | 12 | 0 | 0 | 0 | 16 | 0 | 0 | 0 | 0 | 28 |
| 6 |  | 0 | 0 | 4 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 5 |
| ， | 30మひృరు | 0 | 0 | 5 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 6 |
| 8 |  | 0 | 0 | 7 | 0 | 0 | 0 | 0 | 4 | 6 | 0 | 1 | 18 |
| 9 | బెంగひృరు నగర్ జరత． 6 | 1 | 0 | 13 | 0 | 0 | 1 | 0 | 4 | 0 | 0 | 0 | 19 |
| 10 |  | 0 | 0 | 4 | 0 | 0 | 0 | 0 | 7 | 4 | 0 | 2 | 17 |
| 11 |  | 0 | 0 | 13 | 0 | 0 | 0 | 0 | 14 | 0 | 0 | 0 | 27 |
| 12 | zorero | 0 | 0 | 11 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 12 |
| 13 | రమననగర | 0 | 0 | 7 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 7 |
| 14 |  | 0 | 0 | 5 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 5 |
| 15 |  | 0 | 0 | 2 | 0 | 0 | 2 | 0 | 0 | 0 | 0 | 0 | 4 |
| 16 |  | 1 | 0 | 8 | 0 | 1 | 1 | 0 | 0 | 0 | 0 | 0 | 11 |
| 17 | పజひ్రుర | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 18 | पrodard | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 |
| 19 | － 0 Dరం | 0 | 0 | 1 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 2 |
| 20 | బิఁదర | 0 | 0 | 4 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 4 |
| 21 | Fiowuon | 0 | 0 | 1 | 0 | 0 | 2 | 0 | 0 | 0 | 0 | 0 | 3 |
| 22 | రాひుజ0రు | 0 | 0 | 5 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 5 |
| 23 | యృదగం | 0 | 0 | 2 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 24 | ข¢0． | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 25 | ปิజชสกర | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 26 | \％ 3 ， | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 27 | పాపొશగ＇ | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 |
| 28 | तौबत | 0 | 0 | 2 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 3 |
| 29 | ものむ． | 2 | 0 | 7 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 9 |
| 30 |  | 0 | 0 | 8 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 8 |
| 31 | をもあない | 0 | 1 | 2 | 0 | 0 | 0 | 0 | 0 | 1 | 1 | 0 | 5 |
| 32 | Bివひ్ల్గ | 0 | 0 | 3 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 3 |
| 33 |  | 0 | 0 | 2 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 2 |
| 34 |  | 0 | 0 | 4 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 4 |
| 35 | బ๖మురెజనึరర | 0 | 0 | 5 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 6 |
| 36 |  | 0 | 0 | 2 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 3 |
| 37 | Ш－${ }^{\text {a }}$ | 0 | 0 | 10 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 11 |
| 38 | Wora | 0 | 0 | 7 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 8 |
| 39 | स్వ | 0 | 0 | 4 | 0 | 0 | 0 | 0 | 2 | 0 | 0 | 0 | 6 |
| 40 | మ్，నిరు గలృమోంకర | 0 | 0 | 9 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 10 |
|  | ఒ．ట」」 | 5 | 2 | 216 | 0 | 1 | 15 | 16 | 44 | 14 | 2 | 6 | 321 |

Q0 92 courdor 2023

| $\begin{aligned} & x_{1} \\ & x 0 \end{aligned}$ | జర్－ |  |  |  als పฟฟ 3 ก．む） | $\begin{aligned} & \text { Lఎబర- } \\ & 7 \omega / 7 \omega / 7 \AA \end{aligned}$ | 二厶Ur－8， AA \＆ 88 （20） do ซూ， E दल चणेता） |  | むんer－16，17\＆18 <br>  ఎపాన్ సిల్వూ హరదానగ） | Laer－9 （พూO dxaso |  <br>  3 ย๘ ఎ బ |  |  | ము బృపరాన |  పlowiod atoua <br>  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 |  | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 |
| 2 |  | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 3 |  | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 4 |  | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 5 | 2fonvoru no，kroso | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 6 |  | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 7 | 30ముజలరు | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 8 |  | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 9 | బేంగひృరు సగర జల్－6 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 10 |  | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 2 | 1 | 0 | 0 | 0 | 3 |
| 11 |  | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 12 | E¢etero | 0 | 0 | 0 | 0 | ， | 0 | 0 | 0 | 0 | 0 | ， | 0 | ， |
| 13 | రాపునగం | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 14 |  | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 15 |  | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 1 |
| 16 |  | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 4 | 0 | 0 | 0 | 4 |
| 17 | むజひすす | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 18 | फారవాడ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 19 | Ш0వt | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 20 |  | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 21 | 80won | 0 | 0 | 0 | 0 | 0 | 0 | － | 0 | 0 | 0 | 0 | 0 | 0 |
| 22 | రoatexod | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |  | 0 |
| 23 | Wrasio | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 24 | wras | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 25 | ఎజดvనగు | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 26 |  | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 27 | చాపణగర | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 28 | तारल | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 29 |  | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 |
| 30 | あtra | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 |
| 31 |  |  | 0 | 0 |  | 0 | ， | 0 | 0 | ， | 0 | 0 | 0 | 0 |
| 32 |  | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 33 | corchos | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 34 | 00310\％\％\％， | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 35 |  | 0 | 0 | 0 | 0 | 0 | 0 | 0 |  | 0 | 0 | 0 | 0 |  |
| 36 |  | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 37 | moxin | 0 | 0 | 0 | ， | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | O |
| 38 | మous | 0 | 0 | 0 | 0 | 0 |  | 0 | 0 | 0 | 0 | 0 | ， |  |
| 39 |  | 0 | 0 | 1 |  | 0 | 0 | 0 | ， | 1 | 0 | 0 | 0 | 2 |
| 40 | ప్వl． | 0 | 0 | 0 |  |  | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
|  | ఒdS | 0 | ， | 4 | 0 | 0 |  | 0 | 2－2 | 6 | 1 |  |  | 13 |


[^0]:    1. Sub-rule (7-D) as inserted by Notification No. FD 14 PES 2013, dated 9-6-2014, w.e.f. 9-6-2014 again omitted by Notification No. FD 02 (2) PES 2019, dated 17-12-2019, w.e.f. 18-12-2019.
    2. Substituted for the words "Indian liquor" by GSR 273, dated 3-8-1972, w.e,f, 4-8-1972.
    3. Sub-rule (8-A) inserted by GSR 152, dated 24-6-1988, w.e.f. 1-7-1988.
    4. Sub-rule ( $8-B$ ) inserted by Notification No. FD 12 PES 95 (iv), dated $29-6-1996$, w.e.f. 29-6-1996.
    5. Sub-rule (9) substtituted by GSR 16 , dated 6-2-1990, w.e.f. 6-2-1990.
[^1]:    1. Ilems (i) and (ii) substiluted by GSR 74, dated 15-4-1993, we.f. 1-7-1993.
    2. Proviso inserted by GSR 74, dated 15-4-1993, w.e.f. 1-7-1993.
[^2]:    1. Substituted for the words "Indian Liquor" by GSR 273, dated 3-8-1972, w.e.f. 4-8-1972.
    2. Sub-rule (11) substituted by Notification No. FD 16 PES 2003(i), dated 30-6-2003, w.e.f. 30-6-2003.
    3. Clause (11-A) inserted by Notiffation No, FD 15 PES 2001, dated 4-7-2001, w.e,f. 1-7-2001.
[^3]:    1. 
    2. Clase ( $11-\mathrm{C}$ ) inserted by Notification No. FD 14 PES 2003(i), dated $30-6-2003$, w.e.f. 1-7-2003.
    3. Sub-rules (12) and (13) inserted by GSR 273, dated 3-8-1972, w.e.f. 4-8-1972.
    4. Sub-rule (13) omitted by Notfication No. FD OG PES 2011, dated 1-8-2014, w.e.f. 1-8-2014.
    5. Sub-rule (14) inserted by Notification No. FD 2 PES 2001, dated 22-2-2001, w.ef. 22-2-2001.
    6. The word "Bangalore" omitted by Nolffication No. FD 3 PES 2008, dated 22-11-2008, w.e.f. 22-11-2008.
[^4]:    Rule 3 substituted by GSR 16, dated 6-2-1990, w,e, f. 6-2-1990.
    Inserted by Notification No. FD 16 PES 2015, dated 4-11-2016, w.e.f, 4-11-2016
    Rule 4-A substituted by Nolification No. FD 16 PES 2015, dated 4-11-2016, w.e.f. 4-11-2016
    Rule 5 substituted by GSR 127, dated 21-6-1993, w.e,f. 21-6-1993.

[^5]:    1. Proviso inserted by GSR 24, dated 6-12-1993, w.e.f. 6-12-1993.

    Explanation to sub-rule (1) insertud by GSR 119, dated 19-7-1994, w.e.f. 19-7-1994.
    Explanation to sub-rule (1) renumbered as Explanation (1) by GSR 156, dated 22-9-1994, w.e.f. 22-9-1994.
    4. Explanations (2) and (3) inserted by GSR 156, dated 22-9-1994, w.e.f. 22-4-1994.
    5. Second proviso inserted by GSR 119, dated 19-7-1994, w.e.f. 19-7-1994.
    6. Read for the words and figures "30th June, 1992." by GSR 132, dated 12-8-1994.

[^6]:    1. Third proviso Inserted by Notification No. FD 11 PES 2015, dated 19-5-2017, w.e.f. 19-5-2017
    2. Sub-rule (2-A) inserted by GSR 156, dated 22-9-1994, w.e.f. 22-9-1994.
    3. Substituted for the words "and compliance" by GSR 156, dated 22-9-1994, w,e,f. 22-9-1994.
    4. Inserted by GSR 156, dated 22-9-1994, w, e.f. 22-9-1994.
    5. Sub-rule (5) substituted by Notification No. FD 16 PES 2015, dated 4-11-2016, w.e.f. 4-11-2016
[^7]:    New Delhi
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